Parliamentarians for Global Action

1996 Annual Report

PGA Members Are From:

Africa

Benin Burkina Faso Botswana Burundi* Cape Verde Cote d'Ivoire Egypt Ghana* Kenva* Madagascar Mali Mauritius Namibia Niger Senegal* South Africa Swaziland Tanzania Togo Tunisia Uganda Zambia Zimbabwe

The Americas

Argentina* Barbados Bolivia Brazil* Canada* Chile* Colombia Costa Rica Dominican Republic Haiti*

Mexico* Panama Paraguay Suriname Trinidad and Tobago United States Uruguay Venezuela*

Jamaica

Asia/Pacific

Australia* Bangladesh Cambodia India* Indonesia Israel Japan* Jordan Malaysia Maldives Nauru Nepal New Zealand* Philippines* Pakistan Singapore South Korea Sri Lanka Thailand

Europe

The European Parliament Albania Austria Belarus Belgium Bosnia and Herzegovina Bulgaria **Czech Republic** Denmark* Estonia Finland* France Germany* Greece Hungary Iceland Ireland* Italy Macedonia Malta Moldova Netherlands Norway* Poland Portugal Romania Russia Slovenia Spain Sweden* Switzerland* Ukraine United Kingdom*

*multi-party PGA National Groups

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About Parliamentarians for Global Action

arliamentarians for Global Action (PGA) is a nonprofit organization established in 1979 by concerned parliamentarians from around the world to act jointly on global problems that cannot be solved by any single government or parliament.

PGA's global network of democratically elected legislators is strategically positioned at the nexus of political forces shaping the world. An affiliate of the United Nations, its programs and projects serve:

Legislators by providing an informational and professional network

Governments by mobilizing political will for governmental initiatives

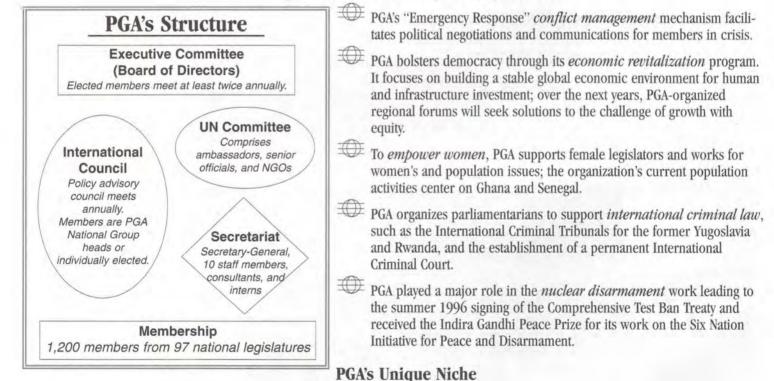
The UN system by coordinating parliamentarians' consensus on UN programmes

Civil society by facilitating interaction among NGOs, civil society, parliament and government.

PGA's Global Mission

While it initially focused on disarmament issues, PGA today works on an expanded list of global issues.

Its broad-based *democracy program* supports both existing and developing democracies through electoral assistance and preventive political action.



PGA's 1,200 members from ninety-seven national legislatures place the organization in a unique position to build multinational cooperation on global issues. With support from private donors, corporations, major philanthropic institutions, and UN and governmental aid agencies, PGA addresses global problems through interparliamentary cooperation at regional, national, and international levels.

Most importantly, through PGA's members, the organization reaches out across the globe to members' constituencies–strengthening the security and well-being of citizens worldwide.

A Message From PGA's International Presidents: Passing the Torch

Message from 1996 International President, Mr. Murli Deora (India)

One of PGA's roles should be to reinforce the principle of accountability that must exist between the international community, the elected representatives and the local stakeholder—the totality of citizens who have an interest in how their government develops economic and social policy for their nation, in what has become a global economy.

At all times, we parliamentarians try to maintain a broad view of the changing domestic political terrain. In order to effectively articulate a vision for social policy, legislators must negotiate equity issues, social mobility issues, and empowerment issues in an environment of political and economic flux.

Parliamentarians are, above all, intermediaries between the executive branch of government and the needs and aspirations of civil society, and, therefore, are uniquely placed to negotiate this balance. We need only look to PGA's network to recognize the immense influence we can bring to bear on this formidable challenge.

It has been a very rewarding two years presiding over such a dynamic network of parliamentarians as PGA.

I am delighted and, indeed, proud that one of the finest politicians from Africa has been elected to lead PGA in 1997. As I pass the torch to Mr. Moses Katjiuongua (Namibia), I wish him the best luck and offer my commitment to work with PGA as a member of civil society.

Message from 1997 International President, Mr. Moses Katjiuongua (Namibia)

As we near the dawn of the 21st century, political and economic decision-making has become more complex and more sophisticated than ever before in history. Indeed, the process of governing now needs more vision, conceptualization, communication, and intellect. And governing is still more complicated in a democracy where governments and legislators must satisfy so many diverse segments of society.

Opportunities, risks, and threats are involved. However, democracy, not dictatorship, is a necessary precondition for social and economic development. A free flow of ideas creates a wealthy, healthy, and challenging environment for a fearless and multidirectional interaction between politicians, the business community, the world of academia, and civil society.

It is my fervent belief and hope that our work at PGA will serve as a catalyst for further action on these issues and make a lasting impact on the future of our global community, and that the tradition of personal commitment passed on by my predecessor, Murli Deora, will continue to flourish at PGA.



PGA's 1996 International President Mr. Murli Deora (India) passes the office to 1997 International President Mr. Moses Katjiuongua (Namibia), while Shazia Rafi, PGA Secretary-General, looks on.

PGA's 18th Annual Forum Focuses on Nuclear Disarmament and Democracy in Africa

This year's Annual Forum, "Stepping Stones to Security and Democracy," revolved around two important meetings. Fifty-two parliamentarians from thirty-two countries joined



experts and diplomats to discuss political strategies to advance nuclear disarmament and consolidate democracy and development in Africa.

The luncheon session on Day II commemorated Dr. Ólafur Grimsson, President of Iceland, as the longest-serving member of PGA's Executive Committee.

On Dec. 3, 1996, PGA honoured Iceland's President, H.E. Dr. Ólafur Ragnar Grimsson, for his contribution as the longestserving member of PGA's Executive Committee. "My political upbringing in Parliamentarians for Global Action-the training, contact, and experiences -was a crucial factor in my election as President [of Iceland]. I thank PGA for that," Dr. Ólafur Ragnar Grimsson said when he accepted the award. Pres. Grimsson resigned from PGA due to his election in Spring 1996. Pres. Grimmson received the award from his longtime colleague, the Hon. Warren Allmand, MP (Canada).

Day I: Parliamentary Conclave on Nuclear Disarmament

Political Advancement of Canberra Commission Recommendations

ay I brought together seven members of the Canberra Commission, leading diplomats and experts, and MPs to discuss how parliamentarians could implement the sweeping recommendations made by the Canberra Commission Report on how to reach a nuclear weapons-free world.

Dr. Maj Britt Theorin, MEP (Sweden), the only woman serving on the seventeen-member Commission and Chair of PGA's Nuclear Test Ban and Non-Proliferation Programme, and other members of the prestigious commission— Ambassador Richard Butler, Ambassador Celso Amorim, General Lee Butler, Ambassador Nabil Elarby, Mr. Rolf Ekeus, and Mr. Ronald McCoy gave insightful presentations on the findings of the Canberra Commission.

It was at this Conclave that General Butler ex-plained his view that the only way to reduce nuclear threats is by eliminating nuclear weapons—a stunning position for someone who controlled U.S. strategic nuclear weapons until recently. Gen. Butler's speech was a preview of the official proclamation he made on this position two days later in Washington, D.C.

The participants also debated and welcomed a position that the Non-Proliferation Treaty (NPT)



Dr. Maj Britt Theorin [at left], MEP, Member of the Canberra Commission and of PGA; and Ambassador Richard Butler, Australian Ambassador to the UN, lead player in the 50th UNGA's resolution for the CTBT (Sept. 1996).

review process should be used to advance the Canberra objectives.

Day II: Special Parliamentary Session on Africa

Inaugurated by H.E. Dr. Boutros Boutros-Ghali, UN Secretary-General, the Special Parliamentary Session on Africa took place December 2 - 3, 1996. The conference was convened after African PGA members identified the need for a high-level political meeting on the challenges facing the continent.

The recurring motif that peace and development are interlinked goals reaffirmed the three broad themes of good governance, economic recovery, and conflict management on which the discussion focused. Diverse opinions and reflections were raised as parliamentarians from governing and opposition parties, north and south, men and women, offered their perspectives on

the issues. Most, however, agreed on the essential need for transparency, accountability, greater freedoms, and respect



General Lee Butler, former Commander in Chief of U.S. Strategic Air Command.

for the rights of women and minorities. The participants, who were divided sharply on how

to achieve these desired goals, shared their countries' different approaches to encouraging economic and political development.

The discussion covered sensitive issues such as the role of ethnicity in democratization, correcting the misappropriation and mismanagement of resources, and bridging the donorrecipient divide.

Day III: Strategies for the Great Lakes Region of Africa

frica's Great Lakes Region was a focal point of PGA's activities in recent years. PGA sent eight missions to Burundi between August 1994 and March 1996 in its efforts toward preventive political action. PGA

also supports

Criminal Tribunal for

Rwanda

(ICTR). This

therefore.

examined the

region as a whole. Participants debated various strategies to bring peace to the region, finally

agreeing that

parliamentary

ICTR was

support for the

strategy session,



From left: Dép. Adrien Sibomana (Burundi); Mr. Murli Deora (India), 1996 PGA International President; H.E. Dr. Boutros Boutros-Ghali, UN Secretary-General; Mr. Moses Katijuongua, MP (Namibia), 1997 PGA International President; and Mr. Edward Omotoso, Director for External Affairs, UNDP.

Photo: UNICEF/HQ96-0738/Ruby Mera

This year's Forum also started a new tradition: PGA's Defender of Democracy Awards ceremony. H.E. Mr. Léonce Ngendakumana, MP (Burundi), Speaker of Parliament, and Ambassador Kristina Svensson, former MP from Sweden, were honored with the first Defender of Democracy Awards.



Ambassador Kristina Svensson, at left, holds her Defender of Democracy Award, which was presented by Mr. Moses Katjiuongua, MP (Namibia), Chair of PGA's Task Force on Africa.

crucial and that PGA would move forward with a proposed workshop in South Africa in two months.

While sharp disagreements arose, especially over the issue of sanctions imposed against Burundi, the consensus was that the imposition of sanctions was appropriate, because the coup d'état was illegitimate and therefore should be condemned.

The MPs made particular mention of the safety of H.E. Léonce Ngendakumana, Speaker of the Burundi National Assembly, whom de facto authorities prevented from participating in the Forum. The MPs declared that they stand solidly behind the Speaker- despite some nebulous legal charges against him in Burundi- and urged the authorities to respect his rights and ensure his safety.



Hon. Mosé Tjintendero, Speaker of the National Assembly (Namibia), giving the keynote address at the Special Parliamentary Session on Africa.



Ambassador Alfredo Lopes Cabral, Guinea-Bissau Ambassador to the UN, gives an inspiring speech at the luncheon on Day II of the Annual Forum.

PGA's 18th Annual Forum (cont.)



H.E. Mr. Mosé Tjitendero (Speaker, Namibian Assembly) confers with Sen. Elie Plancher of Haiti while Mr. Amin Mobarak, MP (Egypt), looks on.

Kpegba-Dzoti (Togo).



Discussion on the Great Lakes Region. From left: Mr. Kipruto Kirwa, MP (Kenya); Mr. Raila Odinga, MP (Kenya); and Ms. Oppah Rushesha, MP, Minister for Communication (Zimbabwe).

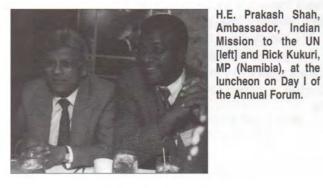




Mr. Paul Rantao, MP (Botswana), left, and Mr. Winright Ngondo, MP (Zambia).



Ms. Charity Kaluki Ngilu, MP (Kenya), left, and Mr. Manuel Pinto, MP, former Minister of State for Internal Affairs (Uganda).





Ms. Shazia Z. Rafi, PGA Secretary-General [right], confers with Ms. Ayaka Suzuki, PGA Senior Programme Officer, over the Special Parliamentary Session on Africa.



Management



Ambassador Lansana Kouyaté, UN Assistant Secretary-General for Political Affairs, giving his speech, "The Changing Role of the UN in Africa: The Secretariat View," at the luncheon on Day II of the Annual Forum.

H.E. Dr. Nabil Elaraby, Amb-

assador, Mission of Egypt to the

UN, giving his speech at the luncheon on Day I of the Annual

Forum.



Top Row (L-R): Mr. Raila Odinga, MP (Kenya); Sen. Raynell Andreychuk (Canada); Mr. Paul Ssemogerere (Uganda); Mr. Paul Rantao, MP (Botswana); Mr. John Connor, TD (Ireland); Dép. Adrien Sibomana (Burundi); Dép. Tito Ruteramara (Rwanda); Mr. Winright Ngondo, MP (Zambia); Hon. Rick Kukuri, MP (Namibia).

Fourth Row (L-R): Ms. Judy Keall, MP (New Zealand); Dép. Victoire Ndikumana (Burundi); Mr. Kipruto Kirwa, MP (Kenya); Dép. Nephtali Ndikumana (Burundi); [above Dép. Ndikumana] Sen. Elie Plancher (Haiti); Mr. Karl-Göran Biörsmark, MP (Sweden); Hon. Premnath Ramnah, MP (Mauritius), Deputy Speaker; Mr. Moses K. Katjiuongua, MP (Namibia); Dr. Moyeen Khan, MP (Bangladesh); Hon. Mosé Tjitendero, MP (Namibia), Speaker; Mr. Ralph Willis, MP (Australia); Mr. Juma Akukweti, MP (Tanzania).

Third Row (L-R): Dép. Emmanuel Mpfayokurera (Burundi); Hon. Lesedi Mothibamele, MP (Botswana); Mr. James Orengo, MP (Kenya); Mr. Hermanus Loots, MP (South Africa); Dép. Mamadou Lamine Traore (Mali); Hon. R.T.C. Muyenyembe, MP (Malawi), Speaker; Dép. Famara Sarr (Senegal); Ms. Charity Kaluki Ngilu, MP (Kenya); Mr. A.R. Zamharir, MP (Indonesia); Mr. Theo Meyer, NR (Switzerland).

Second Row (L-R): Hon. Virginia Lesabe, MP (Zimbabwe); Ms. Jabu Sosibo, MP (South Africa); Ms. Chilufya Kapwepwe (Zambia); Dép. Victorine Dakouo (Mali); Ambassador Kristina Svensson (Sweden); Mr. Amin Mobarak, MP (Egypt); Dép. Kafui Kpegba-Dzoti (Togo); Hon. Laurent Nkongoli, MP (Rwanda), Speaker; Mr. Manuel Pinto, MP (Uganda).

Front Row (L-R): Dép. Houda Kanoun (Tunisia); Ms. Naila Jiddawi, MP (Tanzania); Hon. Oppah Rushesha, MP (Zambia); Hon. Warren Allmand, MP (Canada).

Note: Rows are not exact.



From left: Mr. Paul Ssemogerere (Uganda); Ms. Jabu Sosibo, MP (South Africa); and Mr. Hermanus Loots, MP (South Africa).



From left: Mr. John Connor, TD (Ireland); Dép. Manuel Mpfayokurera (Burundi); Mr. Juma Akukweti, MP (Tanzania); Ms. Naila Jiddawi, MP (Tanzania); and Dr. A. Moyeen Kahn, MP (Bangladesh).



Dr. A. Moyeen Kahn, MP (Bangladesh), left, and Hon. R.T.C. Muyenyembe, MP (Malawi), Speaker of Parliament.

Transitions at PGA: A New Secretary-General and a Renewed Mission

PGA continues to set the standard for innovation and boldness in politically sensitive and often controversial issues.

's 18th year was one of transition, starting with a worldwide search for a new Secretary-General. It was a recognition of PGA's seminal work that 141 outstanding candidates from all over the globe applied for the post. On June 1, 1996, the Board of Directors announced the appointment of PGA's first woman Secretary-General, Ms. Shazia Z. Rafi. Formerly Deputy Secretary-General, Ms. Rafi, a United States and Pakistani national, succeeded Dr. Kennedy Graham of New Zealand.

"We looked, in making this selection, to the future, to prepare the organization for the next century," noted 1996 International President Murli Deora. Deora and the Board immediately asked Ms. Rafi to initiate a comprehensive Transition Review. With the end of the Cold War and the completion of the decade of UN Conferences, the organization's disarmament and development work required a thorough review.

The review commenced in earnest in September 1996 with the selection of an Ad-Hoc Advisory Committee. A number of senior UN officials, senior ambassadors, and foundation officials joined the committee. The group undertook a series of consultations with the Secretary-General of PGA, structurally for the organization as a whole and programme by programme.

The review identified areas requiring drastic change, both structurally and programmatically.

Programmatically, the review recommended the merging/closure of several programmes



Shazia Rafi and Amb. Nicolaas H. Biegman, Mission of The Netherlands to the UN.

and projects that either had achieved their political goal or no longer fit PGA's strategic niche. As a result of the review, the Board of Directors at its meeting on December 1, 1996, decided to focus on the following five programmes:

Democracy, Good Governance & Africa
International Law & Human Rights
Economic Revitalization
Empowerment of Women & Population
Nuclear Weapons-Free World



Mr. Theo Meyer, NR (Switzerland), and Amb. Juan Somavía, Mission of Chile to the UN and member of the PGA Advisory Group.

Structurally, the review revealed a serious weakness in PGA's funding: the ratio of unrestricted to restricted funds had fallen to unsustainable lows, the size of average grant had dropped to unworkable levels, and project duration had condensed to a few months. The Board approved several recommendations from the Review that have turned the organization around.

Acting on the Review

Downsizing and reorganizing PGA was easy, compared to the more difficult efforts to not only ensure PGA's financial viability and sustainability, but also maintain PGA's strategic edge in the field of political development.

For this we have turned to the assistance of the foundations that have funded PGA for its programme work. Working with foundation consultants, PGA's Board of Directors will develop a new Strategic Plan at its 1997 meetings.

PGA has proven that its work holds an enduring value, beyond a single issue or a set of conferences. It continues to set the standard for innovation and boldness in politically sensitive and often controversial issues.

To meet the challenge of the 21st century, PGA will focus its work toward the following goals:

- To effectively develop its network of individual, democratically elected legislators to provide leadership on policy issues and be catalysts for positive change.
- To mobilize political will, nationally and internationally, for implementation of global conference outcomes and development agendas, thus ensuring that they are sustainable, gender-sensitive, and democratic.

To develop "quality" political leadership, thus enhancing the institutions of governance–local, regional, and international.

To be a key intervening link between civil society and executive authority through strategic alliances with key civil society organizations on a programme basis.

AD-HOC ADVISORY COMMITTEE

- Amb. Juan Somavía, Ambassador Extraordinary, Mission of Chile; Chair, UN Committee for PGA
- Hon. Bella Abzug, Co-Chair, Women's Environment & Development Organization
- Mr. Rafeeuddin Ahmed, Associate Administrator, UNDP
- Mr. Hirofumi Ando, Deputy Executive Director, UNFPA
- Prof. Cherif Bassiouni, President, International Human Rights Institute, DePaul University

Amb. Nicolaas Biegman, Ambassador Extraordinary, Mission of The Netherlands Ms. Margaret Catley-Carlson, President, The Population Council

- Amb. Dr. Nabil A. Elaraby, Ambassador Extraordinary, Mission of Egypt
- Amb. Daudi N. Mwakawago, Ambassador Extraordinary, Mission of Tanzania
- Amb. Mrs. Annette Des Iles, Ambassador Extraordinary, Mission of Trinidad & Tobago
- Amb. Lansana Kouyaté, Special Representative of the UN Secretary-General in Zaire
- Amb. Mr. Legwaila Joseph Legwaila, Ambassador Extraordinary, Mission of Botswana
- Mr. Stephen Lewis, Deputy Executive Director, UNICEF
- Prof. Roderick Macfarquhar (former Labour Party MP), East Asia Studies, Harvard University
- Amb. Olara Otunnu, President, International Peace Academy
- Amb. Thomas Pickering, Under Secretary of State, Designate (until January 1997)
- Mr. Gowher Rizvi, Deputy Director, The Ford Foundation
- Mr. Fred Sai, Former Chair, IPPF, Accra, Ghana
- Ms. Sara Seims, Associate Director, Population Sciences, The Rockefeller Foundation
- Amb. Kristina Svensson, Ambassador Extraordinary, Embassy of Sweden in Zambia Ms. Gillian Sorensen, Assistant Secretary-General, United Nations



From left: Ms. Gillian Sorensen, Assistant Secretary-General, United Nations; Ambassador Daudi N. Mwakawago, Ambassador of Tanzania to the UN; Ambassador Annette des lles, Ambassador of Trinidad and Tobago to the UN; Ms. Shazia Z. Rafi, PGA Secretary-General; Ambassador Legwaila Joseph Legwaila, Ambassador of Botswana to the UN; and Mr. Rafeeuddin Ahmed, Associate Administrator, UNDP.

Conflict Prevention and Management



Mr. Theo Meyer, MP (Sweden), with children in an internally displaced people's camp near Bujumbura.

Parliamentary Convenors: Moses K. Katjiuongua, MP (Namibia) Koji Kakizawa, MP (Japan)

Secretariat Officers:

Ayaka Suzuki, Senior Programme Officer Mark Edmond Clark, Programme Officer

Gilbert Martin, Consultant, Burundi



UNDP Senior Advisor Mr. Dirk Drijbooms [left] in discussion with Mr. Farah Maalim, MP (Kenya), and Mr. Gerrit de Jong, MP (The Netherlands).

UNDP Resident Representative for Burundi, Mirza Hussain Khan [center], at the reception he organized for workshop participants. PGA members Sen. Samuel Madistin (Haiti) [facing back] and Mr. Emmanuel Mpfayokurera [far right] are pictured with Mr. Khan.

Responding to the Coup d'État in Burundi and Mustering Canadian and U.S. Legislative Support for UN Peace-keeping

In the 1980s, Parliamentarians for Global Action pioneered global initiatives for nuclear disarmament. In the 1990s, PGA members are once again devising innovative approaches to conflict prevention and management.

Since the two "Emergency Response Missions" sent to Togo in 1992, PGA's Emergency Response Mechanism has been evolving. PGA employs tools such as election assistance and monitoring, parliamentary appeals, parliamentary exchanges, press conferences, workshops, delegations, and highlevel consultations between MPs and government or intergovernmental officials to facilitate preventing or managing crises afflicting transitional democracies.

In March 1996, PGA's newly formed Burundian National Group organized a workshop that sought solutions to the ongoing conflict in Burundi. Entitled "Consolidating



Peace and Democracy," the workshop provided a forum in which political actors could frankly explore how peace could be achieved, giving Burundians a chance to consolidate their new democratic system of governance.

Writing about the workshop, Dep. Nephtali Ndikumana noted that

"a frank and sincere dialogue between all the protagonists was the only hope for a peaceful solution to get Burundi out of the crisis in which it found itself. ... The worst could be avoided if we lent an ear to the advice offered by those people who had already lived through, or closely followed, situations similar to that which is taking place in Burundi."

As observed by Dép. Ndikumana, Burundian parliamentarians greatly appreciated the participation of PGA members from countries such as Haiti, Namibia, Senegal, and Uganda, as well as Albania and Malaysia, from the previous delegation. The Burundians valued their colleagues' experiences in nation-building during difficult transition years.



Burundian children wearing T-shirts with peace slogans; an armed soldier stands by.

The coup d'état against the democratically elected President Sylvestre Ntibantunganya on June 24, 1996, by Major Pierre Buyoya, a former President of Burundi, demonstrated that achieving peace and democracy is indeed a long process ridden with setbacks.

PGA's Task Force on Africa leadership immediately condemned the coup, indicating

that as a network of democratically elected parliamentarians, PGA does not tolerate illegal seizures of power. The Parliamentary Appeal was signed by 120 members from 16 countries within days of the coup and was promptly presented to the military regime as well as to the United Nations, demonstrating the international parliamentary community's resolve. In fact, the largest response came from Burundi's neighboring countries of Kenya and Tanzania.



From left: Hon. Anatole Kanyenkiko, Former Prime Minister (UPRONA); Dép. Adrien Sibomana, former Prime Minister under Buyoya's last Presidency (UPRONA); Dr. Jean Minani, President of FRODEBU; and Hon. Jean-Marie Ngendahayo, former Foreign Minister (FRODEBU).

PGA's position was uncommonly definite, as the prevailing attitude among the diplomatic community was "wait and see," with some leading players hoping Buyoya's regime would help reduce the level of violence in the strife-stricken Burundi.

As with its work in Haiti, PGA proved to be an invaluable link between the Burundian parliamentarians and the international community. Realizing news coverage of the



Dép. Nephtali Ndikumana is interviewed by the local TV crew regarding the meeting's accomplishments. coup was limited, PGA arranged a teleconference for the UN press corps, so they could speak directly with Burundi's leading political actors representing both major parties. On July 31, 1996, when a Western diplomat, at whose embassy the Speaker of the Burundi Parliament was in hiding, refused the media contact with the Speaker despite PGA's previous arrangement with him, it was a telling sign that certain perspectives were blocked from being broadcast.

PGA unequivocally maintained Williams, President of that despite Buyoya's "dissolution" of Association, is at right. the Burundi parliament, the democratically elected legislators remained the legitimate representatives of the peoples of Burundi.

Meeting With the UN Security Council

A t the UN Security Council, some members realized that immediate and concrete action by the Security Council was needed to resolve the crisis in Burundi.

H.E. Mr. Juan Somavía and H.E. Mr. Legwaila Joseph Legwaila, Permanent Representatives of Chile and Botswana respectively, in early August asked PGA to arrange a meeting between the UN Security Council and a multi-party Burundian parliamentary delegation.



Aug. 21, 1996, press conference immediately following the Burundian parliamentarians' meeting with the UN Security Council.

The Ambassadors believed firsthand presentations by Burundian parliamentarians from the two major parties were needed, because internal conflicts such as Burundi's require the Council to hear the "internal" voices.

"Arria's Formula" enabled a full Security Council session to be held outside the Security Council Chamber. The August 21 session was



"Hotline to Burundi": PGA organizes a press conference at the UN immediately following the July 25 coup d'état in Burundi, linking Burundian parliamentarians with the UN press corps via telephone. Ms. Shazia Z. Rafi, PGA Secretary-General [left], asks questions regarding the safety of parliamentarians. Mr. Ian Williams, President of the UN Correspondents Association, is at right.

Conflict Prevention and Management (cont.)

attended by all the Ambassadors, including then-U.S. Ambassador Madeleine Albright, now Secretary of State. It was the first time the UN Security Council met with national legislators.



PGA delegation together with Burundian parliamentarians in front of the National Assembly, Kigobe, in Bujumbura.

The Burundian delegation was high-level and well positioned to represent the two political parties; it comprised Dr. Jean Minani, President of FRODEBU and the leader of the FRODEBU team at the Arusha Peace Talks process; Jean-Marie Ngendahayo (FRODEBU), former Foreign Minister who had fled Burundi after an assassination attempt that killed an OAU Human Rights Observer; Adrien Sibomana (UPRONA), former Prime Minister under Buyoya's last regime; and Anatole Kanyenkiko (UPRONA), former Prime Minister in Ntibantunganya's cabinet formed in 1993.

Five working days later, on August 30, 1996, the Security Council adopted the comprehensive Resolution 1072 (with 22 operative paragraphs), calling for a return to constitutional order and



Dép. Nephtali Ndikumana [second from right], President of PGA's Burundi National Group, negotiating the final seminar declaration with the working group.



PGA delegation is briefed by the UNICEF Burundi. Mr. Terry Tanzer [left, standing] and Mr. Michel Sidibe, UNICEF Representative in Burundi [right, standing], explain their education programme. At the table, from left: Ms. Kristina Svensson, MP (Sweden); Ms. Eva Zetterberg, MP (Sweden); and Mr. Thomas Ridæus, Nordic African Institute Associate Director.

legality; restoration of the National Assembly; and lifting the ban on all political parties and demanding all of Burundi's political parties and factions without exception initiate unconditional negotiations immediately, with a view to reaching a comprehensive political settlement.

Legislative Support for UN Peace-keeping

n the other side of the peace spectrum, support for UN peace-keeping is crucial once the protagonists sign cease-fire agreements. Clearly, despite its mixed record in the new "third-generation" peace-keeping operations in the 1990s, UN peace-keeping operations must have the solid support of the UN Member States to be a success.

UN Member States, in turn, must have the support of the legislative branches. Canada and the U.S., two of the largest contributors to the UN's peace operations, offer contrasting approaches to UN peace-keeping.

The U.S., which contributes 30 percent of the UN peace-keeping budget, became increasingly reluctant to stay involved in UN peace-keeping after the debacle in Somalia, whereas Canada, besides financial contributions, contributes troops regularly, and the public and parliament largely support UN peace operations. It is against this backdrop that PGA organized a unique briefing orientation to UN peace-keeping for American and Canadian legislators.

The "Orientation Programme on UN Peacekeeping and Peace-Building: A Necessary

11

Partnership for the 21st Century" took place April 9 - 10, 1996, at the United Nations Headquarters in New York.

The participants were briefed by senior military and civilian staff of the UN Department of Peace-keeping Operations (DPKO), including then Under Secretary-General for Peace-keeping, Mr. Kofi Annan (who has since been elected Secretary-General of the UN).

A main goal of the orientation was to provide the legislators with a firsthand look at the activities of the DPKO headquarters operations with a view toward how peace-keeping operations are actually managed. Among the challenges facing DPKO, legislators were often told, was the level of commitment of Member States in terms of funds and troops.

Mr. Annan focused his remarks on his recent visit to the Former Yugoslavia and his brief term as the Secretary-General's Special Representative there at the close of the UN peace-keeping mission. He expressed his concern over the end-state for the I-FOR peace-keeping mission (by NATO), because military success cannot exist with civilian failure. He said he appreciated the rare opportunity to directly address the legislators whose decisions make a huge impact on the daily activities of the UN.

The participants were thoroughly briefed by other high-level officials, including Col. Peter Leentjes, Chief of the Training Division, and Maj. Gen. Van Kappen, who remarked on the changing nature of UN peace-keeping. Lt. Gen. Manfred Eisele also spoke on the importance of cooperation between DPKO, Departments of Humanitarian Affairs (DHA), and Departments of



Peace-keeping luncheon in the UN Delegates Dining Room: Congressman Major Owens (D-N.Y.) introduces Ms. Sarah Sewall, U.S. Deputy Assistant Secretary of Defense for Peacekeeping and Peace-enforcement Policy [center].

Political Affairs (DPA) in planning and supporting peace-keeping operations. Mr. Franz Baumann discussed UN financing and the commitments of Member States.

To provide the U.S. perspective, the programme included a luncheon presentation



Mr. Kofi Annan, Under Secretary-General for Peace-keeping [second from left], receives a question from the Hon. Warren Allmand, MP (Canada), at the United Nations.

by Ms. Sarah Sewall, U.S. Deputy Assistant Secretary for Peacekeeping and Peace-Enforcement. Demonstrating that not all U.S. Congresspersons oppose UN peace-keeping, U.S. Congressman Major Owens praised the DPKO for its success in Haiti.

UNESCO, which funded this orientation, contributed greatly by highlighting the importance of peace-building. At the orientation, UNESCO's Director for Culture of Peace, Mr. Leslie Atherly, introduced its Culture of Peace Programme.

As the title of the orientation programme suggests, sustainable peace can only grow from a partnership between peace-keeping and peace-building.

Following each presentation, the parliamentarians discussed the political side of UN peace-keeping and how the UN intended to take steps to improve Member States' contributions in troops and materiel. They provided many suggestions for the DPKO to improve its operations. Congressman Owens, for example, recommended the establishment of an "International West Point" to help develop a new international mindset among military

officers. Mr. Herb Dhaliwal, MP (Canada), suggested that the UN should consider new means of receiving financing beyond Member State contributions.

Each participant promised to do whatever is possible to maintain his or her respective nation's level of commitment to UN peace-keeping. PGA, in turn, will continue to monitor UN peace-keeping developments from a comprehensive view of activities to promote and facilitate peace, and keep its members informed.

Advancing the Rule of International Criminal Law

Parliamentary Convenor: Hon. A.N.R. Robinson, MP (Trinidad & Tobago)

Secretariat Officers:

Paul Nuti, Programme Officer (until May) Tanya Karanasios, Programme Officer (since May)



The Hon. A.N.R. Robinson, MP (Trinidad and Tobago), President of PGA, greets the chair of the UN Preparatory Committee on the establishment of an International Criminal Court, Mr. Adriaan Bos [left] of The Netherlands, at a reception hosted by Ambassador Annette des lles [center] of the Trinidad and Tobago Mission.

PGA'S^{international law and human rights network, comprising parliamentarians who are lawyers, judges, constitutional experts, attorney generals, and ministers of justice, continued to work in 1996 to advance the rule of law.}

Implementing Legislation to Support the Ad Hoc Tribunals

The June 1996 PGA-Council of Europe conference in Strasbourg, France, entitled "Securing State Cooperation and Compliance:

The Ad Hoc Tribunals," brought together twenty-five participants from Africa, Asia, Europe, and North America to address the terms of cooperation with the International Criminal Tribunals for the Former Yugoslavia and Rwanda (ICTY and ICTR respectively), and related problems and solutions.

Participants examined factors affecting legislative responses to genocide, war crimes, and crimes against humanity, as well as the diplomatic and political steps needed to ensure political will and action.

The discussions, over the period of two days, fell into three sessions:

Member State Obligations Under Security Council Resolutions, Statutes of International Tribunals & Rules of Evidence;

Practical Cooperation With the Tribunals: Common Obstacles; and

> Overcoming Common Obstacles to Drafting Legislation: Summaries by Countries That Have and Have Not Adopted Legislation.

Political will was hotly debated in a diplomatic luncheon exchange between Amos Wako, Attorney General of Kenya, and James Orengo, MP (Kenya), from one of Kenya's three opposition parties. Mr. Orengo opened the luncheon with a provocative discussion of the Kenyan government's resistance to the idea of bringing war criminals to trial. Domestic pressure had mounted on President Daniel Arap Moi of Kenya in 1995, when opposition members of Parliament, including Mr. Orengo, made a formal visit to Rwanda and reported back to the parliament. They found that the Rwandan Government had been consistently frustrated in its request to the Kenyan Government to help bring fugitives to justice. International pressure on President Moi also mounted through diplomatic and UN channels.

Amos Wako was quick to point out that within the year, President Moi had pledged his government's full cooperation with the Tribunal. Participants warned that vigilance should be maintained against delaying tactics, and that the Kenyan Government still resisted direct cooperation with Rwanda. The situation, however, is an example of domestic and international pressure bringing a recalcitrant state from total resistance to total cooperation.

Trial Observation Missions Completed in the Former Yugoslavia

In 1996, PGA arranged trial observation missions to Bosnia and Herzegovina on behalf of the International Criminal Tribunal for the Former Yugoslavia. The project was effected in cooperation with the Lawyers



Secretary-General of the Council of Europe, Mr. Daniel Tarschys, welcomes the participants to Strasbourg. With Mr. Tarschys are PGA representatives Hon. A.N.R. Robinson, Convenor of the International Law and Human Rights Program [to Tarschys' right], and Mr. Murli Deora, International President [to Tarschys' left].



Mr. James Orengo, MP, spoke of his efforts to ensure that Kenya assisted in bringing suspected Rwandan war criminals to justice.

Committee for Human Rights with the observance of domestic trials in Tuzla and Sarajevo.

In late 1995, the International Criminal Tribunal for the Former Yugoslavia requested and authorized PGA to undertake this project, supported by the European Commission. In addition to its parliamentary network, PGA sought the assistance of the OSCE, the Helsinki committees, local lawyers, and law centers in the region to identify national war crimes trials.

"Romania is, without any doubt, ready to contribute to the functioning of the International Criminal Tribunal for the former Yugoslavia. ... Romania has drafted a law regarding the "Law of Cooperation" of the Romanian authorities with the International Criminal Court for the former Yugoslavia. The draft law has been reviewed by competent ministers and is ready to be presented to the government for the appropriate parliamentarian initiative. -- Justice Minister Mr. Gavril Iosif Chiuzbain of Romania

Convening a Diplomatic Conference on Establishing a Permanent International Criminal Court in 1998

PGA in 1996 continued its push to establish a permanent International Criminal Court. During the year, the UN Preparatory Committee held two three-week sessions that saw continued progress toward creating a single, widely accepted text of a convention for an International Criminal Court. During the August session, Hon. A.N.R. Robinson, MP (Trinidad and Tobago), drew respectful silence in the UN Trusteeship Chamber when Chairman Bos of the Netherlands called on the distinguished representative to make his intervention. Mr. Robinson, convener of PGA's International Law and Human Rights Program, noted, "A danger to be avoided is the perception that the institution is being shaped as an instrument to meet the concerns of the

powerful, while disregarding those of the powerless."

PGA, with support from the NGO Coalition for an International Criminal Court, brought members from Kenya, Colombia, and Senegal to the UN Preparatory Committee discussions. Mr. James Orengo led an informal working group session on Africa involving UN delegates from Cameroon, Kenya, Malawi, South Africa, Swaziland, and Tanzania, as well as various NGOs.

Mr. Orengo spoke of the need for a perma-

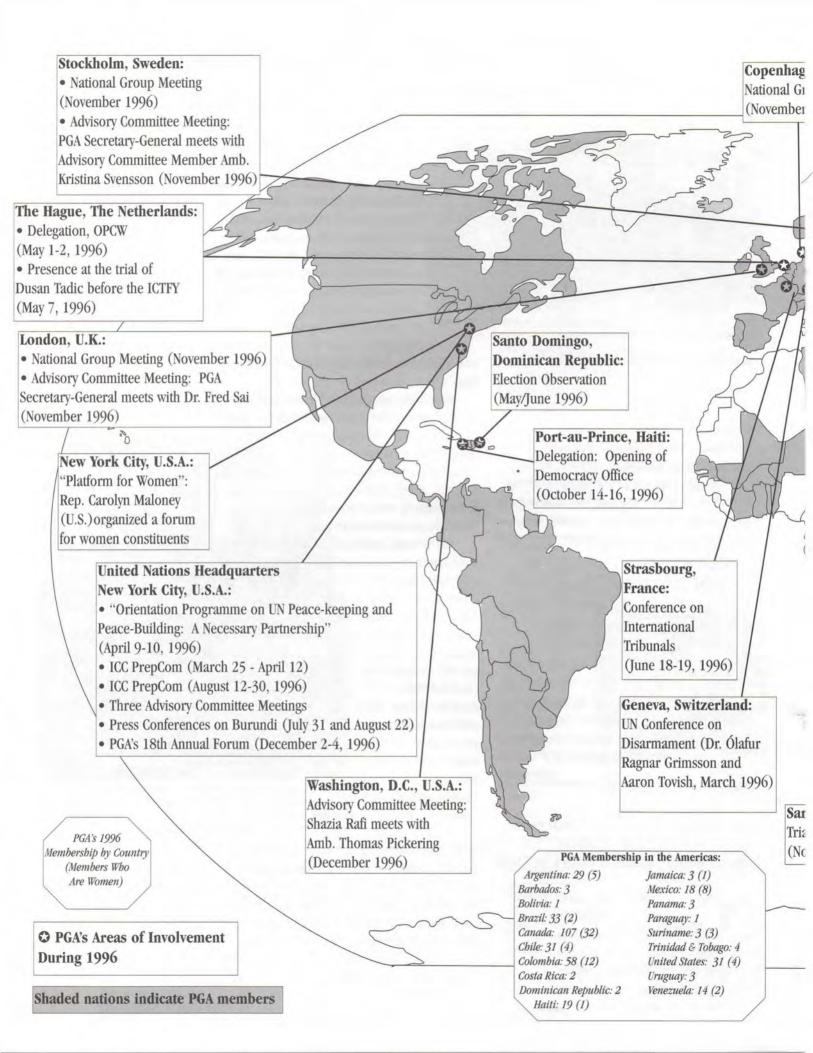
nent international criminal court. He emphasized that the Great Lakes Region is in an area of instability and total collapse of judicial systems and cited Burundi, Southern Sudan, Zaire, and Somalia as examples of places that could benefit from a permanent International Criminal Court.



Some of the participants gathered for a group portrait outside the Parliamentary Assembly of the Council of Europe, site of the conference, "Securing State Cooperation and Compliance: The Ad Hoc Tribunals," in Strasbourg, France.

In October, the Hoc Tribunals," in Strasbourg Sixth Committee of the UN General Assembly followed the recommendation of the preparatory committees and the draft conclusions with a call for **"an additional nine weeks of preparatory work with a view to convening a diplomatic conference in April 1998."** Until then, PGA and its members will continue to work toward a fair and effective, permanent International Criminal Court.

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Promoting Democracy in East/Central Europe and Haiti

Parliamentary Convenors: Moses Katjiuongua, MP (Namibia) Dép. Ibrahima Fall (Senegal) Elena Poptodorova, MP (Bulgaria)

Secretariat Officers: Ayaka Suzuki, Senior Programme Officer Sotiris Cartsos, Project Officer Catherine Orenstein, Consultant, Haiti To open the constructive dialogue PGA sees as the basis for resolving conflict and transitioning to democracy around the world, PGA in 1996 organized a major conference on democracy in East/Central Europe in Sofia, Bulgaria. Additionally, PGA's role in opening the Democracy Office in the heart of Port-au-Prince placed the organization squarely within a new chapter in the history of Haitian democracy.

The Sofia Conference, entitled "Europe: Partnership in Transition," was a significant step in consolidating democracy in the region, most notably because it was the stage for



Commemorating the first meeting of Bosnian and Yugoslavian parliamentarians: Bulgarian Prime Minister Jean Videnov [center left]; Dr. Abdulah Konjicija [center right], President of the House of Citizens of Bosnia and Herzegovina; Mr. Milutin Ojdanic [right], Chairman of the Commission on Human Rights and Freedoms of Yugoslavia; and Mr. Milos Filipovic [left], opposition Member of Parliament (Yugoslavia).

the first meeting between high-level parliamentarians from Bosnia and Herzegovina and Yugoslavia, even before the two countries established formal relations. The conference, convened with the leadership of Ms. Elena Poptodorova, MP (Bulgaria), brought together thirty-eight participants representing eleven multi-party democracies of Eastern Europe, as well as leaders of PGA's Democracy Program from

Finland, Namibia, and Switzerland.

The presence of the Western European MPs reinforced the theme that the transition must be carried out in partnership with the West, while Mr. Moses Katjiuongua, MP from Namibia and



Ms. Elena Poptodorova [center right], MP (Bulgaria), Parliamentary Convenor of the East and Central Europe Project at PGA, chairing the panel discussion on Interparliamentary Cooperation for the Protection of Minorities. Also pictured, from left: Moses Katjiuongua, MP (Namibia); Blagovest Sendov, President of the Bulgarian National Assembly; and Atanas Zhelezchev, Vice-President of the Bulgarian Parliament.

Convenor of PGA's Democracy Programme, facilitated the cross-regional exchange of MPs' experiences in the struggle for democracy.

The two-day conference, focusing on majority-minority relations, benefitted from a wide range of viewpoints offered by MPs representing diverse countries and political parties.

Cautioning the audience about the potential danger in the nascent democratization process, Prof. Longin Pastusiak, MP (Poland), noted, "We

have to be very blunt and very frank; you cannot run on the issue of nationalism, on the horse of nationalism, to a united, integrated Europe. Because part of



Dr. Abdulah Konjicija, left, of Bosnia and Herzegovina, in discussions with Mr. Milutin Ojdanic of Yugoslavia.

	<u>(</u>	CONFERENCE PARTICIPAN	TS	
ALBANIA:	Mr. Ahmed Dogan, MP	ESTONIA:	Ms. Ala Mindicanu, MP	Mr. Se
Ms. Liri Abazi, MP	Mr. Nikolai Kamov, MP	Ms. Liia Hanni, MP	Mr. Piotr Sornicov, MP	SWITZ
Mr. Maqo Lakori, MP	Mr. Chavdar Kiuranov, MP	Mr. Elmar Truu, MP	NAMIBIA:	Mr. Th
BOSNIA &	Ms. Anastasia Moser, MP	FINLAND:	Mr. Moses Katjiuongua, MP	UKRA
HERZOGOVINA:	Ms. Elena Poptodorova, MP	Dr. Kimmo Kiljunen, MP	POLAND:	Mr. Igo
Mr. Boro Bjelobrk, MP	Mr. Stefan Savov, MP	MACEDONIA:	Mr. Longin Pastusiak, MP	Ms. Ni
Dr. Abdulah Konjicija, MP	H.E. Academician Blagovest	Mr. Ljubomir Cadikovski, MP	ROMANIA:	Mr. Iva
BULGARIA:	Sendoy, MP	Mr. Sande Davcey, MP	Mr. Sabin Ghilea, MP	YUGO
Mr. Assen Agov, MP	Mr. Yordan Sokolov, MP	Mr. Nazmi Maljici, MP	Mr. Laszlo Zeigmond, MP	Mr. Mi
Mr. Philip Bokov, MP	Mr. Vladimir Sotirov, MP	MOLDOVA:	RUSSIA:	Mr. Mi
Mr. Stojan Denchev, MP	Mr. Velko Valkanov, MP	Mr. Ivan Colar, MP	Mr. Eugene Kosterin, MP	

Mr. Seguei Mitrokshin, MP SWITZERLAND: Mr. Theo Meyer, MP UKRAINE: Mr. Igor Koliushko, MP Ms. Nina Korpachova, MP Mr. Ivan Popesku, MP YUGOSLAVIA: Mr. Milos Filipovic, MP Mr. Milutin Ojanic, MP

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PGA members in a question-and-answer session with Bulgarian President Zhelyo Zhelev [far right corner].

integration means renunciation of nationalism, our own nationalism."

Many participants underscored the importance of protecting minority rights. Mr. Philip Bokov, MP (Bulgaria), for instance, stated, "The principle of safeguarding the rights of minorities is one of the most basic tenets of democracy. ... Without protections guaranteeing the rights of the minority, there can be no genuine democracy. We should start from there."

Mr. Katjiuongua reiterated the point and said, "The suppression of minorities, be they ethnic or political, could be a source of instability."

Ms. Poptodorova concurred, suggesting, "What we need is a very sober-minded ... formulation of rights and obligations, rights and responsibilities, because this is the key to a



At the Office of the President of the Chamber of Deputies. Por From left: Dép. Ibrahima Fall (Senegal); Dép. Fritz-Robert Saint-Paul, President of the Chamber of Deputies (Haiti); Mr. Karl-Göran Biörsmark, MP (Sweden); Dép. Gary Guiteau (Haiti); Sen. Samuel Madistin (Haiti), holding the Haitian flag.

harmonious existence between a minority and majority in a country. This is to be achieved through the respective legislative regulations, which are not easy or quick to arrive at, but should become the purpose of consistent work on the part of legislators."

Dr. Abdulah Konjicija, MP (Bosnia and Herzegovina), speaker of the Bosnian Parliament, also addressed other challenges of the transition period, beyond the fundamental

question of majority-minority rights: economic recovery and progress. He noted, "Since nobody has had a salary during the war, people have lived on insufficient humanitarian aid. The reconstruction of the totally destroyed country is the most important issue in the implementation of the Dayton Peace Agreement. For without the recovery of the economy and the raising of the standard of living above the limit of mere survival, there is no hope for the establishment of lasting peace."

Nowhere is the devastated economy's effect on democracy's precarious status more apparent than Haiti, where democracy was restored in October 1994. Since then, Haiti has successfully organized and held Presidential, Parliamentary, and Municipal Elections. In fact, in the election of President Rene Preval, Haiti witnessed its first peaceful and democratic transfer of power. The new Haitian National Assembly assumed the daunting issue of the economy as the foremost issue on its legislative agenda.

After the elections, Haitian PGA members requested a space where they could discuss contentious issues—such as privatization and multilateral loans—to help their National Assembly function properly and democratically. Swedish PGA member Mr. Karl-Göran Biörsmark, MP, championed the cause, which led to the opening of the Democracy Office in Port-au-Prince on October 15, 1996.

The inauguration's timing was appropriate, as it occurred on the second anniversary of the



At the Office of the President of the Senate and National Assembly. From left: Dép. Ibrahima Fall (Senegal); Sen. Edgard Leblanc Fils, President of the Senate and National Assembly; Mr. Karl-Göran Biörsmark, MP (Sweden); Sen. Samuel Madistin (Haiti).

Promoting Democracy in East/Central Europe and Haiti (cont.)



PGA members in front of a building housing the Democracy Office. Suzuki, PGA Senior Top row (L-R): Sen. Eli Plancher (Haiti); Dép. Fritz-Robert Saint-Paul, President of the Chamber of Deputies (Haiti); Mr. Karl-Göran Programme Officer; Biörsmark, MP (Sweden). Middle row (L-R): Dép. Ibrahima Fall and Ms. Catherine (Senegal); Sen. Méhu Milius Garçon (Haiti); Mr. Samuel Millord; Ms. Orenstein, Consultant Raymonde Julien. Bottom row (L-R): Sen. Pierre-Paul Marsant (Haiti); Sen. Lucien Delinxd Pierre-Louis (Haiti); Sen. Samuel -also participated in Madistin (Haiti).

Restoration of Democracy in Haiti. Thus, the PGA Mission sent to take part in the Inauguration Ceremony of the Democracy Office-Mr. Karl-Göran Biörsmark. MP (Sweden); Mr. Ibrahima Fall, MP (Senegal); Ms. Avaka

the Restoration of Democracy ceremony

at the Presidential Palace and visited both chambers of the National Assembly.

In Bulgaria and in Haiti, PGA in 1996 worked with members of new democracies to develop new ways to secure democracy and ensure broad-based participation and discourse.

In Haiti, the PGA Mission members were struck by the display of the sepia-colored portraits of all the historical presidents of the National Assembly, extending back to the nineteenth century, in the Office of the President. As PGA member Dép. Fritz-Robert Saint-Paul said, "Haiti may be a new democracy, but it has a very long parliamentary history."

PGA's work helps build a foundation to maintain that long history-and to cultivate strong roots for emerging democracies around the world.



At the Restoration of Democracy. From left: Mr. Karl-Göran Biörsmark, MP (Sweden); Sen. Samuel Madistin (Haiti); Pres. Rene Preval, President of Haiti; Dép. Ibrahima Fall (Senegal); and Ms. Ayaka Suzuki, PGA Senior Programme Officer.



UN Conferences and Follow-Up Work

"Will Copenhagen and Beijing do anything about empowerment of women? So many promises made at international conferences remain unfulfilled. We, as women legislators, must ensure that governments are held accountable. We, as women legislators, also have the responsibility of leading our countries—I'm in the process of introducing a motion for the implementation of the Beijing Platform for Action."

- Ms. Charity Kaluki Ngilu, MP (Kenya)

The "Decade of Conferences" including the series of global policy conferences organized by the United Nations on the themes of Children (1990), Environment and Sustainable Development (1992), Population (1994), Social Development (1995), and Women (1995), finally came to a close with the convening of the Human Settlement Conference II (HABITAT II) held in Istanbul, Turkey, in June 1996.

Clearly, these conferences addressed overlapping issues, but each highlighted the importance of, and achieved global policy consensus on, these issues. Some conferences resulted in conventions such as the Convention on the Rights of the Child, while others resulted in agreements on sweeping policy goals on protecting the environment, reproductive rights, empowering women, and alleviating poverty.

PGA has been active in the preparatory as well as the conference processes, acting as a bridge between civil society—represented by NGOs—and the official delegations at the conferences.

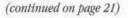
The 1996 HABITAT II, held in

Istanbul June 3-14, presented an opportunity to integrate some of the commitments made in prior conferences. At "The City Summit," PGA was represented by Ms. Sirpa Pietikainen, MP (Finland), former Minister of Environment. Ms. Pietikainen gave an address in the inauguration ceremony of the Global Forum of Parliamentarians on HABITAT, pointing out three cornerstones of HABITAT-related work–sustainable development, partnership at the local and international levels, and empowering people–noting that "urbanization is a great challenge as well as a positive opportunity."

Part of PGA's 1996 activities focused on follow-up to the International Conference on Population and Development (Cairo, 1994). PGA, in its push for the implementation of the Programme of Action adopted by all the Parliamentary Convenors: Maj Britt Theorin, MEP (Sweden) Hawa Yakubu, MP (Ghana)

Secretariat Officers:

Begoña Esteller, Programme Officer Ayaka Suzuki, Senior Programme Officer





Ms. Shazia Z. Rafi, PGA's Secretary-General; Mr. Peter Vallone, New York City Council Member; and Rep. Carolyn Maloney listen to Ms. Bella Abzug, Co-Founder and Co-Chair of Women's Environment and Development Organization (WEDO).

UN Conferences and Follow-Up Work (cont.)

participating governments in Cairo, held a series of meetings and consultations with several NGOs, foundations and UN agencies.

As a result of these activities, PGA will launch a pilot project in Ghana and Senegal to strengthen the role of parliamentary committees on population and development, and to advocate for and influence the adoption of populationrelated laws and policies. This project will be supported by the Rockefeller Foundation.



PGA will launch a pilot project in Ghana and Senegal to strengthen the role of parliamentary committees on population and development.

Moving Beyond Paper Commitments: PGA's Follow-Up Work

PGA's Delegation to the Fourth World Conference on Women in Beijing, China, in September 1995 was the largest PGA Delegation to a UN conference, with more than sixty women legislators.

When they left, they were determined to bring home the promises made in Beijing. Many took action, as did Ms. Charity Kaluki Ngilu, MP (Kenya), who introduced the motion for the Kenyan government to implement the Beijing Platform for Action. Both houses of the parliament passed the motion—not an easy accomplishment for an opposition MP in an assembly with only 3 percent women parliamentarians.

U.S. Rep. Carolyn Maloney (D-N.Y.) invited her constituents and NGO activists to a one-day public forum entitled "Platform for Women" on May 13, 1996. In her efforts to link the diverse issues that affect women, Rep. Maloney focused on economic equality, violence against women, reproductive choice, and political empowerment.

Also on this day, PGA launched its legislative bulletin, *Women Legislators in Action: Weaving the Future Together*, featuring the legislative initiatives of PGA members from countries such as Australia, India, Japan, South Africa, and the U.S. This quarterly bulletin, which will be compiled by the PGA Secretariat, will chronicle not just women's successes, but their struggle for empowerment at every stage–resulting in a valuable history of women's parliamentary leadership on the "12 Critical Issues" of the *Beijing Platform for Action*.

Chemical Weapons Convention

In another major arms control achievement, on October 31,1996, the 65th instrument of ratification by a signatory state was deposited to the Chemical Weapons Convention (CWC). The CWC aims to stem the proliferation of an entire class of weapons of mass destruction by prohibiting the development, production, stockpiling, transfer, and use of chemical weapons and mandates the destruction of current stockpiles within ten years of entry into force.

Coinciding with the January 1993 Convention Signing Conference in Paris, PGA held a Parliamentary Symposium on the Implementation of the CWC. At the Symposium, PGA issued a Declaration in support of the Convention and a Statement on its implementation. However, during the following three years, the conditions for the CWC's entry into force went unmet, as the necessary 65 ratifications were yet to be deposited.

The Chemical Weapons Convention Project at PGA, under the direction of Parliamentary Convenor Hon. Warren Allmand, MP (Canada), catalyzed action on the CWC. Its goals were to support the speedy ratification of the CWC by as many states as possible; the prompt entry into force of the Convention; and the successful implementation of enabling legislation.

During 1996, assisted by Drs. Jan Hoekema, MP, and Bert Koenders, Advisor to an EU Commissioner, PGA worked with officials of the Dutch Government, the designated host of the Organization for the Prohibition of Chemical Weapons (OPCW). PGA also maintained close working contact with Mr. Sergei Batsanov, Director for External Relations of the Provisional Technical Secretariat (PTS) of the OPCW, to coordinate efforts for entry into force of the CWC.

Additionally, PGA met with officials of the U.S. Arms Control and Disarmament Agency (ACDA); the French Foreign Ministry and Parliament (with valuable advice from former Prime Minister Michel Rocard); the Indian Foreign Ministry's Director for Disarmament; and the head of the Disarmament Section of the Russian Foreign Ministry.

In February, Minister Extraordinaire Mr. A.N.R. Robinson (Trinidad and Tobago) initiated contacts to help pave the way for the May 1-2 PGA delegation to The Hague, led by the Hon. Mr. Allmand and Ms. Elena Poptodorova, MP (Bulgaria). The delegation, which also included Mr. Aaron Tovish, PGA's Director of Peace & Security, and Mr. Ike Gonzalez, CWC Project Officer, met with the Executive Secretary of the OPCW, Dr. Ian Kenvon, and the head of its verification division; representatives of the Dutch Foreign and Defence Ministries; and Maarten van Traa, MP, and officials of the parliament. During these meetings, they discussed the impact of the delay in the CWC's entry into force, its causes, and options to prevent further delay.

Parliamentary Convenor: Hon. Warren Allmand, MP (Canada)

Secretariat Officer: Ike Gonzalez, Project Officer



The delegation at the future site of the OPCW Headquarters. From left: Ike Gonzalez (PGA); Elena Poptodorova, MP (Bulgaria); Aaron Tovish (PGA); and Warren Allmand, MP (Canada).



Head of the Delegation Warren Allmand, MP (Canada), with Executive Secretary of the Provisional Secretariat Mr. Ian Kenyon. At right, Aaron Tovish, Deputy Secretary-General, PGA.

Throughout 1996, PGA members worked to expedite the ratification processes in their countries. In certain instances, parliaments were not according the implementing legislation a high enough priority; in other cases, government bureaucracies held up action on the treaty. With the CWC entering into force on April 29, 1997, efforts must be directed toward ensuring the universality of the CWC and the effective implementation of its provisions within the allotted ten-year period.



Toward a Nuclear-Free World

Parliamentary Convenors:

Ólafur Ragnar Grimsson, MP (Iceland) Maj Britt Theorin, MEP (Sweden)

Secretariat Officer:

Aaron Tovish, Programme Director, PGA Deputy Secretary-General In 1996, a year of rapid progress in arms control, Parliamentarians for Global Action renamed the Nuclear Test Ban and Non-Proliferation Program the Nuclear Weapons-Free World Program.

The change reflected, first, great satisfaction at the September 24 achievement of the landmark Comprehensive Test Ban Treaty (CTBT) banning nuclear explosions, for which PGA had worked for so long, and second, the determination to ensure that the test ban was just the first of many resolute steps toward the elimination of nuclear weapons.

In January and February, Dr. Ólafur Ragnar Grimsson, MA (Iceland), Parliamentary Convenor for the Program, met in India with top officials to discuss India's attitude toward the CTBT negotiations. With the assistance of Mr. Murli Deora, International President of PGA, he met with Prime Minister Narasimha Rao expressly to discuss rumors that India was preparing to conduct a nuclear test explosion. Dr. Grimsson told the Prime Minister that India would receive no support for its positions in the negotiations, and that a test by India would lead to universal condemnation.

Dr. Grimsson also met with Mr. Atal Bihari Vajpayee, the leader of the Hindu Party, the BJP, widely seen as the leading contender in the



From left: Elena Poptodorova, MP (Bulgaria); Aaron Tovish, PGA Deputy Secretary-General; and Maj Britt Theorin, Convenor for Nuclear Weapons-Free World Program.

upcoming April elections. This meeting convinced Dr. Grimsson that political support for a test ban was dwindling rapidly in India. The only chance for keeping India on board the test ban effort would be for the nuclear weapons states to make a dramatic conces-

sion on the issue of nuclear weapons elimination before the elections.

Dr. Grimsson then visited Geneva for extensive meetings in early March. The most telling meeting was with Sir Michael Weston, Ambassador of the United Kingdom to the Conference on Disarmament (CD). The Ambassador insisted a test ban had value for Britain only as a non-proliferation measure. At the same time he dismissed the idea that any concession the Western powers might make on the issue of nuclear weapons elimination would be enough to interest India.

Toward the end of the CD's Spring Session, after France and the U.S. had pronounced in favor of a "zero yield" test ban, entry-intoforce and India's demands were the only major unresolved issues. The battle lines were drawn: Britain, China, and India insisted that all threshold states be original parties to the treaty; India was determined to stay outside the treaty if no concession was reached on pursuing complete nuclear disarmament within a "time-bound framework." Mr. Aaron Tovish, PGA's Director for Peace and Security, visited Geneva to further assess the situation.

Mr. Tovish began exploring with a number of countries the possibility of using an existing treaty structure that already included the undeclared nuclear powers to achieve a comprehensive prohibition on nuclear testing. The vehicle would be the Partial Test Ban Treaty Amendment Conference (PTBT), which had convened for two weeks in 1991 and was still available under the chairmanship of its President, Hon. Ali Alatas, Foreign Minister of Indonesia.

Although the PTBT provided the surest mechanism for bringing a prohibition into force widely, participants still wanted to give the new-treaty route the benefit of the doubt. Nevertheless, several officials encouraged Mr. Tovish to continue developing the idea in case the CD became hopelessly stalemated.

In June, at the time of Dr. Grimsson's pending Presidency of Iceland, leadership of the Program passed to Dr. Maj Britt Theorin, MEP (Sweden), a member of the prestigious Canberra Commission on the Elimination of Nuclear Weapons set up by the Australian Government.

On August 22, Mr. Tovish and the President's Special Representative on Nuclear Arms Control



Participants on the first day of the Forum.

and Non-Proliferation, Ambassador Thomas Graham, discussed reviving the Amendment Conference. While granting several advantages to exploiting the PTBT's amendment provisions, the Ambassador believed the diplomatic ground that would need to be covered was simply too daunting.

France and China would have to be won over, or their status as non-parties to the PTBT would become highly problematical. Britain, Russia, and China would have to accept that the amendment would remain in force even if India withdrew from the treaty after it had been converted into a comprehensive ban. India would have to be willing to let the process go forward, despite the likelihood of the outcome still being unsatisfactory from their point of view. Nonetheless, they agreed to keep the amendment approach at a high state of readiness as a last resort.

Within a week, however, it was clear that momentum was mounting for the General Assembly to approve opening the new Comprehensive Test Ban Treaty for signature. The PTBT option would not be needed.

Some experts have suggested that the PTBT amendment process could be used in three years if the treaty still has not entered into force because of an Indian boycott. PGA, however, believes that if India has resisted international pressure to join the CTBT for that long, it would have no trouble denouncing resort to the PTBT approach, at that late date, as a ploy. PGA thus concludes that the PTBT can be set aside permanently.

Achievement of the CTBT clears the deck for more farreaching arms

control measures. PGA plans to put its future multilateral efforts into the Non-Proliferation Treaty (NPT), where India's influence is very indirect. Some parliamentarians will

attend the PrepComs" as members of their government delegations; however, most will need help to follow PrepCom developments from their capitals and to coordinate with local NGOs.

A "Parliamentary Conclave on Nuclear Disarmament" centered on the Canberra Commission's work and the political advancement of its recommendations was held December 2, 1996, in the UNICEF House at UN Headquarters, New York. Seven Canberra Commissioners took part, including the featured speaker, retired U.S. General George "Lee" Butler, former Commander-in-Chief of U.S. Strategic Nuclear Weapons.

At the Conclave, parliamentarians welcomed the idea, presented by NGO observers, to use the NPT review process beginning in 1997 to advance the Canberra objectives. Also, the parliamentarians issued a declaration calling for the elimination of nuclear weapons,

based on a petition initiated by former U.S. Senator Alan Cranston, and agreed to help circulate the petition in their parliaments.

Tribute to Ólafur Ragnar Grimsson

"My political upbringing in Parliamentarians for Global Action-the training, contact, and experiences --was a crucial factor in my election as President [of Iceland]. I thank PGA for that," noted Dr. Ólafur Ragnar Grimsson with his trademark eloquence at the luncheon on December 3, 1996, that honored him as the longest-serving member of PGA's Executive Committee. Indeed, Dr. Grimsson was among the founders of PGA who shaped the organization and positioned it as a leading actor in the international political landscape. Dr. Grimsson's achievements were many, but everyone who worked with him is aware of his determination and his unshakeable commitment to nuclear disarmament.

It was through his leadership and countless efforts that PGA organized the Six-Nation Initiative, a landmark initiative spanning several years in the 1980s, involving six heads of state* from Argentina, Greece, India, Mexico, Sweden, and Tanzania, to halt the nuclear arms race and move toward disarmament, calling for a complete halt in the testing, production, and deployment of nuclear weapons and delivery vehicles. As a result of this initiative, PGA won the prestigious Indira Gandhi Prize for Peace, Disarmament and Development in 1986.

Dr. Grimsson also pioneered the 1991 Partial Test Ban Treaty amendment conference, which helped bring about multilateral Test Ban negotiations in 1996. His other achievements include drafting a 1994 UN Resolution calling for a step-by-step reduction of the nuclear threat. In 1994-95, the organization proposed and promoted ways to strengthen the Nuclear Non-Proliferation Treaty's review process. This proposal became an integral part of the 1995 decision on extension of the NPT period in force. PGA wishes Dr. Grimsson all the best in his new responsibility as President of Iceland.

PGA also wishes to pay tribute to Mr. Aaron Tovish, Deputy Secretary-General and a long-time associate of Dr. Grimsson in PGA's endeavors for nuclear disarmament, who announced his resignation in December 1996.

* The Heads of State from these countries at the time were H.E. Raúl Alfonsín, President of Argentina; H.E. Indira Gandhi, then H.E. Rajiv Gandhi (who succeeded Mrs. Indira Ghandi after her assassination), Prime Ministers of India; H.E. Miguel de la Madrid, President of Mexico; H.E. Julius Nyerere, President of Tanzania; Olof Palme, Prime Minister of Sweden; and H.E. Andreas Papandreou, Prime Minister of Greece.

Executive Committee

1996 Executive Committee

International President: Mr. Murli Deora, MP (India)

Presidents:

Mr. Koji Kakizawa, MP (Japan) Hon. Moses Katjiuongua, MP (Namibia) Prof. Mona Makram-Ebeid, MP (Egypt) Dip. Andrés Palma (Chile) Hon. A.N.R. Robinson (Trinidad and Tobago) Ms. Maj Britt Theorin, MEP (Sweden)

Members-at-Large:

Rep. Gary Ackerman (U.S.) Dép. Ibrahima Fall (Senegal) Dr. Ólafur Ragnar Grimsson, MA (Iceland) Ms. Elena Poptodorova, MP (Bulgaria) Ms. Hawa Yakubu, MP (Ghana)

Treasurer:

Mr. George Foulkes, MP (United Kingdom)

Past President:

Hon. Warren Allmand, MP (Canada)

1997 Executive Committee

International President:

Mr. Moses Katjiuongua, MP (Namibia)

Presidents:

- Mr. Karl-Göran Biörsmark, MP (Sweden) Dr. Herta Däubler-Gmelin, MdB (Germany)
- Dr. A. Moyeen Khan, MP (Bangladesh)
- Mr. Theo Meyer, NR (Switzerland)
- Ms. Charity Kaluki Mgilu, MP (Kenva)
- Ms. Maj Britt Theorin, MEP (Sweden)

Members-at-Large:

Sen. Jairo Clopatofsky Ghisays (Columbia) Dép. Houda Kanoun (Tunisia) Rep. Carolyn Maloney (U.S.) Mr. Ross Robertson, MP (New Zealand)

Treasurer: Mr. Allan Rogers, MP (United Kingdom)

Past President:

Hon. Warren Allmand, MP (Canada) [until his resignation in March 1997]



1996 Executive Committee: Hon. Hawa Yokubu, MP (Ghana), [left], with Hon. A.N.R. Robinson, MP (Trinidad & Tobago), and Dr. Maj Britt Theorin, MEP (Sweden).



1996 Executive Committee: Dép. Ibrahima Fall (Senegal) [left] with Mr. Koji Kazikawa, MP (Japan).



1996 Executive Committee: Hon. A.N.R. Robinson, MP (Trinidad & Tobago); Dr. Maj Britt Theorin, MEP (Sweden); and Hon. Warren Allmand, MP (Canada).



1996 Executive Committee: Mr. Aaron Tovish, PGA Deputy Secretary-General [left]; Ms. Shazia Rafi, PGA Secretary-General; and Mr. Murli Deora, MP (India).

International Council



1996 International Council: Mr. Murli Deora, MP (India); Dr. A. Moyeen Khan, MP (Bangladesh); and Mr. George Foulkes, MP (United Kingdom).



1997 Executive Committee: Dép. Houda Kanoun (Tunisia); Ms. Charity Kaluki Ngilu, MP (Kenya); Mr. Theo Meyer, NR (Switzerland); and Dr. A. Moyeen Khan, MP (Bangladesh).



1997 Executive Committee: Dr. Maj Britt Theorin, MEP (Sweden); Sen. Jairo Clopatofsky (Colombia); Hon. Warren Allmand, MP (Canada); and Mr. Karl Giöran Biörsmark, MEP (Sweden).

1996 International Council

Chair:

Sen. Ernesto Maceda (Philippines)

Vice-Chairs:

Dip. Valdir Colatto (Brazil) Mr. Garrie Gibson, MP (Australia) Sen. Tom Harkin (U.S.) Hon. A. Moyeen Khan (Bangladesh) Mr. Theo Meyer, NR (Switzerland)

Councillors:

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Executive Committee:

All Executive Committee members (see page 25) also sit on the International Council.

1997 International Council

Chair:

Hon. Ernesto Maceda (Philippines)

Vice-Chairs:

Dip. Carlos Becerra (Argentina) Sen. Rodolfo Becerril (Mexico) Dep. Valdir Colatto (Brazil) Dr. Kimmo Kiljunen, MP (Finland) Ms. Lena Klevenås, MP (Sweden)

Councillors:

Sen. Rahim Baba (Malaysia)
Sen. Vicki Bourne (Australia)
Mr. John Connor, TD (Ireland)
Hon. Jose de Venecia, Jr., MP (Philippines)
Sen. Tom Harkin (United States) Dr. Jan Hoekema, MP (Netherlands)
Mr. Koji Kakizawa, MP (Japan)
Dr. Istvan Meszaros, MP (Hungary)
Ms. Sirpa Pietikainen, MP (Finland)
Prof. J. Feu Rosa, MP (Brazil)
Hon. Dr. Manto Tshabalala, MP (South Africa)
Sen. Gabriel Valdes (Chile)
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Mr. Gert Weisskirchen, MdB (Germany)
Ms. Dianne Yates, MP (New Zealand)
Mr. A.R. Zamharir, MP (Indonesia)

Executive Committee:

All Executive Committee members (see page 25) also sit on the International Council.

Finances

EXHIBIT A

PARLIAMENTARIANS FOR GLOBAL ACTION STATEMENT OF FINANCIAL POSITION AS OF DECEMBER 31, 1996

ASSETS	
Current Assets	
Cash	\$ 14,271
Grants and contributions receivable	238,724
Other receivable	2,465
Prepaid expense	1,649
Total Current Assets	\$ 257,109
Fixed Assets	
Fixed assets, at cost, net of accumulated	
depreciation of \$146,772	17,667
Other Asset	
Security deposits	14,525
Total Assets	\$ 289,301

LIABILITIES AND NET ASSETS

LIABILITIES

<u>Current Liability</u> Accounts and accrued expenses payable	\$ 54,113
<u>Other Liability</u> Tenants' security deposits payable	2,300
Total Liabilities	\$ 56,413
NET ASSETS	
Net Assets—Unrestricted Net Assets—Temporarily Restricted	\$ 38,225
Total Net Assets	\$ 232,888
Total Liabilities and Net Assets	\$ 289,301

EXHIBIT B

PARLIAMENTARIANS FOR GLOBAL ACTION STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 1996

SUPPORT AND REVENUE Contributions—foundations Contributions—corporations	Unrestricted \$ 50,000 13,721	Restricted \$ 276,500 100,000	All Funds \$ 326,500
Contributions-foundations	13,721		
	13,721		
		100,000	100,000
Contributions-individuals			13,721
Contributions-U.N. and governments	5 15,579	397,787	413,366
Contributions—institutions	19,519	13,181	13,181
Direct mail	25,726	10,101	25,726
Membership	1,360		1,360
Rent income (net of direct rental	1,500		2,000
expenses of \$15,805)	3,094		3,094
Interest income	9,002		9,002
Other	2,015		2,015
Total Support and Revenue	\$ 120,497	\$ 787,468	\$ 907,965
Net assets released from restriction			
Satisfaction of program restriction		919,780	(\$ 919,780)
Satisfaction of time restrictions	15 φ	27,500	(3, 919, 780) (27,500)
Total Net Assets Released from	Destrictions	\$ 947,280	(\$ 947,280)
Iotal Net Assets Released from	Restrictions	\$ 947,200	(\$ 947,200)
Total Support and Revenue	\$1,067,777	(\$ 159,812)	\$ 907,965
EXPENSES			
Program Services			
Nuclear Test Ban & Non-Proliferation	on \$ 146,961		\$ 146,961
U.N. Peacekeeping	52,625		52,625
Chemical Weapon Convention	27,100		27,100
International Law	113,168		113,168
Sustainable Development and Populat	tion 43,265		43,265
Economic Revitalization	17,597		17,597
Central and Eastern Europe	35,769		35,769
Africa	250,567		250,567
Haiti	55,511		55,511
Total Program Services	\$ 742,563		\$ 742,563
Supporting Services			
Administrative and general	\$ 251,066		\$ 251,066
Fund raising	24,221		24,221
Total Supporting Services	\$ 275,287		\$ 275,287
Total Expenses	\$1,017,850		\$1,017,850
Changes in Net Assets	\$ 49,927	(\$ 159,812)	(\$ 109,885)
Net Assets at December 31, 1995	(\$ 11,702)	\$ 354,475	\$ 342,773
Net Assets at December 31, 1999	\$ 38,225	\$ 194,663	\$ 232,888

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Finances (cont.)

Winnie Tam & Co., P.C., member of the American Institute of Certified Public Accountants and the New York State Society of Certified Public Accountants, conducts the annual audit of Parliamentarians for Global Action.

The complete financial statements are available upon request by writing to:

Financial Officer Parliamentarians for Global Action 211 East 43rd Street Suite 1604 New York, New York 10017 USA

INDEPENDENT AUDITORS' REPORT

To the Board of Directors

We have audited, in accordance with generally accepted auditing standards, the statement of financial position of Parliamentarians for Global Action as of December 31, 1996, and the related statements of activities and cash flows for the year then ended (not presented herein); and in our report dated February 18, 1997, we expressed an unqualified opinion on those financial statements.

In our opinion, the information set forth in the accompanying condensed financial statements is fairly stated in all material respects in relation to the financial statements from which it has been derived.

Winnie Jam & Co. P.C.

New York, New York February 18, 1997

Financial Administrator: Mr. Michael Agbeko

Development Officer: Mr. Henry Grossberg

1996 Donors to **Parliamentarians for Global Action**

Contributions to Parliamentarians for Global Action in 1996 -\$2500 or more

UN Agencies and Co-operating Agencies United Nations Children's Fund (UNICEF) United Nations Development Programme (UNDP) United Nations Educational, Scientific, & Cultural Organization (UNESCO) World Bank

Governments

European Commission Kanton Basel (Switzerland) Swiss Agency for Development & Cooperation

Corporations

Muriel Siebert & Co.

Foundations

Raymond & Elizabeth Bloch Foundation **Boehm Foundation** Carnegie Corporation of New York **Compton Foundation** Ford Foundation Miriam & Ira D. Wallach Philanthropic Fund of the Jewish Communal Fund **Rockefeller** Foundation

Institutions/NGOs

Canadian Council for International Peace & Security Coalition for an International Criminal Court Nordic Africa Institute (Sweden)

19	96 Major Individual Don	ors
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Deputy Secretary-General
Senior Programme Officer
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Section Assistants
Director for Publications and MembershipMs. Liz Rubin/Mr. Henry Grossberg
Development Officer
Financial OfficerMr. Michael Agbeko
Executive Assistant to the Secretary-General
Administrative Assistants

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Is. Birgit Brueggemann
Ir. Ryan Ginn
Is. Priscilla González
Ir. Ilmi Granoff
ls. Barbara Kaplan
ls. Juliet Kim
Is. Grace Ryu
Ir. Robert Schupp
Is. Nikki Syms
Is. Isabell Smyth
Is. Dorothy Wisniowski
Is. Sian Halladay

NNN

From left: Tanya Karanasios, Begoña Esteller, Sotiris Cartsos, May Harwood, Amy Shuffelton, Michael Agbeko, Shazia Rafi, Ayaka Suzuki, Henry Grossberg and Liz Rubin.

Missing from this picture are staff members who have moved on to new assignments: Aaron Tovish; Mark Clark; Paul Nuti; Mary Greaney; Fatimé Dam; and Isabell Smyth.

Bokhara carpet (behind staff members) was presented to PGA by Deputy Chair, Senate of Pakistan, Dr. Noor Jehan Panezai, 1993.



Parliamentarians for Global Action 211 E. 43rd St., Suite 1604 New York, NY 10017 U.S.A.

(212) 687-7755