

Milan Forum for Parliamentary Action in Preventing Violent Extremism and Mass Atrocities

39TH ANNUAL FORUM OF PARLIAMENTARIANS FOR GLOBAL ACTION

Under the patronage of



27 - 28 November 2017
Palazzo Isimbardi
Corso Monforte 35, Milano, Italia

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AGENDA

Day 1: Monday, 27 November 2017

9:00–9:15

WELCOMING REMARKS

Ms. Arianna Censi, Mayor of the Metropolitan City of Milan

9:15 – 10:30

OPENING REMARKS

Hon. Marina Sereni, MP (Italy), First Vice-President of the Chamber of Deputies; *Member of PGA*

Dip. Margarita Stolbizer (Argentina), President of Parliamentarians for Global Action (PGA)

Mr. Keith Porter, President and CEO, The Stanley Foundation (*also on behalf of MIGS*)

Ms. Lia Quartapelle, MP (Italy), Chairperson, Milan Forum Organizing Committee & PGA Italy National Group

Intervention:

Avv. Giuseppe Guzzetti, President of Fondazione Cariplo; former President of Regione Lombardia and former Member of Parliament (*institutional partner of the Milan Forum Organizing Committee*)

10:30–10:45

Official Photograph and Coffee Break

10:45–13:00

1. Addressing the Drivers and Root Causes of Violent Extremism and Mass Atrocities and Identifying Successful Strategies for De-radicalization (*including an historical context of extremism and its manifestations in different situations*)

- *Totalitarian approach to religious beliefs and interpretations aligned to canons of the Middle Ages, combined with political and financial support from State and Non State Actors capable of forming and mobilizing extremist groups and committing mass-atrocity crimes*
- *Marginalization and discrimination, poor governance, violation of human rights – including women's rights – and the Rule of Law, impunity etc.*
- *Unresolved situations of armed conflict, within which totalitarian extremists find a fertile terrain for recruitment (driven by trauma experience, sense of victimhood, anger, grievance and a strong sense of injustice)*
- *Radicalization in prisons and other deficiencies of States' response to crime*
- *Lack of or limited socio-economic opportunities, education, social cohesion, etc.*
- *De-radicalization strategies and counter-narratives on violent extremism via the Internet: In particular, is the use of social media a "driver" of violent extremism as "propaganda" has been a "driver" for other totalitarian ideologies?*
- *Building national architectures for the prevention of atrocities – a long-term internal capacity-building approach to be supported by political will*
- *Building mechanisms to detect and alert to warning signs of atrocities and what can be done by parliamentarians: Responding to hate speech, justice deficits, governance issues, improving social inclusion, etc.*

Chair:

Hon. Marina Sereni, MP (Italy), First Vice-President of the Chamber of Deputies; *PGA Member*

Panel:

Ms. Virginia Gamba, Under-Secretary-General; Special Representative of the Secretary-General for Children and Armed Conflict, United Nations

Mr. Kyle Matthews, Executive Director, Montreal Institute for Genocide and Human Rights Studies

Prof. Lorenzo Vidino, Director, Program on Extremism, George Washington University, Washington DC; *Head, Programme on Radicalization and International Terrorism, Istituto per gli Studi di Politica Internazionale (ISPI), Milano*

Hon. Mr. Abid Raja, MP (Norway), Deputy-Speaker of the Storting; Member of the Steering Committee, International Panel of Parliamentarians for Freedom of Religion or Belief (IPPFBRB)

Dep. Julien Couliadiaty (Burkina Faso), on behalf of the Network of Parliamentarians for the Promotion and Protection of Children's Rights and the *PGA Group in the ECOWAS Parliament*

Hon. Pia Elda Locatelli, MP, Chairperson, Human Rights Sub-Committee of the Chamber of Deputies; *Member of PGA*

Hon. Amina Maelainine, MP (Morocco), Deputy-Speaker; *PGA Member*

Open discussion among all participants

13:00–14:30 *Lunch Break*

14:30–16:00 **2. Halting the Proliferation of Conventional Arms to Violent Extremists and Halting the Proliferation of Weapons of Mass Destruction**

- *Improving domestic firearms legislation, and implementation and enforcement of relevant regional and international treaties and instruments*
- *Acts of violent extremism and atrocities are committed by usage of a wide range of illegally obtained conventional arms and Weapons of Mass Destruction (WMDs): global priority to mitigate and eradicate this illicit trade*
- *Enhanced cooperation, coordination and investment in security and intelligence at the regional level and implementation of relevant regional conventions*
- *Improved implementation of the UN Programme of Action Addressing the Illicit Trade in Small Arms and Light Weapons, the International Tracing Instrument, the UN Firearms Protocol and the Arms Trade Treaty (ATT): The ATT articulates prevention of genocide, crimes against humanity and war crimes as a criteria in determining whether arms covered by it should be approved for export by a State Party*
- *Non State Actors and Groups, including ISIS and Boko Haram, have taken steps to develop, manufacture and use WMDs: Hence, the imperative to revitalize efforts to ensure adequate enforcement of UN Security Council Resolution 1540 (2004) that obliges UN Member States to prevent proliferation of WMDs to Non State Actors and Groups, as supplemented by Resolution 2325 (2016) that recognizes role of Parliamentarians in this process*
- *Improved implementation of the Biological and Toxin Weapons Convention (BWC), the Chemical Weapons Convention (CWC) and other relevant conventions, as stated in operative paragraph 8 of UNSC Resolution 1540 (2004): A central strategy seeking to prevent use, development, manufacture of WMDs*

Chair: **Hon. Naveed Qamar, MP** (Pakistan), Co-Convenor, PGA Peace and Democracy Programme; Former Minister of Defense

Panel: **Hon. Beatrice Epaye, MP** (Central African Republic), Chair, Foreign Affairs Committee; *Chair, PGA C.A.R. National Group*

Dip. Tucapel Jimenez (Chile), Member, Human Rights & Indigenous Peoples Committee; *Chair, PGA Chile National Group*

Hon. Taefu Lemi Taefu, MP (Samoa), Associate Government Minister, Ministry of Natural Resources and Environment; *PGA Member*

Mr. Mark Bromley, Co-Director, Dual-Use and Arms Trade Control Programme, Stockholm International Peace Research Institute (SIPRI)

Open discussion among all participants

Conclusions: **Dip. Victor Bisono, MP (Dominican Republic)**, Chair, Economic Planning & Development Committee; President, Social Christian Reformist Party; *Co-Convenor, PGA Peace & Democracy Programme*

Rapporteur: **Mr. Nicolai Pogadl**, Project Leader, Montreal Institute for Genocide and Human Rights Studies, Concordia University

16:00–16:20 *Coffee Break*

16:20–18:30 **3. Ending Impunity for Violent Extremists and Perpetrators of Mass Atrocities: Ensuring Access to Justice for Victims**
- *Role of the ICC: its universality, implementation and effective application; role of national jurisdictions, other mechanisms to secure accountability (e.g. for Syria's atrocities), reparations and other forms of victim-centered justice*
- *Role of parliamentarians and other actors in dealing with the past, reparative/restorative justice, reconciliation, healing and resilience*
- *The imperative to affirm guarantees of non-repetition of mass-atrocities: "Never Again/Nunca Mas"*

Chairs: **Ms. Barbara Lochbihler, MEP** (Germany), Vice-Chairperson, Human Rights Sub-Committee, European Parliament; Convenor of PGA's Int. Law and Human Rights Programme

Panel: **Amb. Stephen Rapp**, former United States Ambassador-at-Large for War Crimes Issues; former Prosecutor at the Special Court for Sierra Leone; Visiting Fellow, US Holocaust Memorial Museum

Dr. Valeria Cetorelli, United Nations Economic and Social Commission for Western Asia (UN-ESCWA); Former Fellow, London School of Economics and Johns Hopkins Bloomberg School of Public Health (*Co-author of a statistical/demographic study on the Yazidis' genocide, June 2017*)

Hon. Vian Dakhil MP (Iraq), *PGA Member (only Yazidi woman in the Iraqi Parliament)*

Hon. Faiq Al Sheikh Ali, MP (Iraq), Leader of the People's Party; Chair, PGA Iraq National Group

Hon. Hryhoriy Nemyria, MP Chair of the PGA Ukraine National Group; Chair of the Committee on Human Rights, National Minorities and Int. Relations, Parliament of Ukraine

Ms. Ana Gomes, MEP (Portugal), Chair, PGA Group in the European Parliament; *Elie Wiesel Network of European Parliamentarians for the prevention of mass atrocities and genocide and against genocide denial*

Interventions: **Sen. Taghreed Hikmet** (Jordan), former Judge, Int. Criminal Tribunal for Rwanda; *PGA Member*

Prof. Fausto Pocar, Univ. of Milan; ad hoc Judge, Int. Court of Justice; *former President, Int. Criminal Tribunal for the former Yugoslavia*; President, Int. Institute of Humanitarian Law, Sanremo

Plenary discussion

20:00–22:00 **2017 Defender of Democracy Awards Ceremony and Dinner**
Honouring a Yazidi civil society activist formerly enslaved by "Daesh/ISIS" and a human rights' campaign for the effective integration of migrants, refugees and asylum seekers in Italy and Europe

→ *Venue:* Fondazione Feltrinelli, Viale Pasubio 5, Milano

Day 2: Tuesday, 28 November 2017

9:15–10:45

4. Ensuring that Counter-Terrorism Policies and Regulations Respect Human Rights

(Including the right to life and its impact on the progressive abolition of the death penalty)

- *Delivering proportionate law enforcement and security response in full respect of human rights, under the Rule of Law, to address the acts by violent extremists to prevent further deepening of the victimhood's complex that can be used as a part of propaganda to recruit new members*
- *Preventing recruitment of foreign fighters and ensuring an adequate criminal justice response to foreign fighters in national jurisdictions and in framework of international and regional organizations, such as the European Union, ASEAN, the AU, the OSCE and the Commonwealth*

Co-Chair(s): Lord Jeremy Purvis of Tweed and Baroness Vivien Stern, PGA UK National Group

Panel: H.E. Mr. Cipriano Cassamá, MP, Speaker of the Parliament of Guinea Bissau

H.E. Ms. Shirley Osborne, MP, Speaker of the Parliament of Montserrat; Board Member, Commonwealth Women Parliamentarians, Commonwealth Parliamentarians Association (CPA)

Mr. Stefano Dambruoso, MP (Italy), Chair of the Anti-Terrorism All Party Group; former Prosecutor (*investigated the Milan-based cell of Al Qaeda that participated in the September 11 attacks*)

Ms. Ana Birchall, MP (Romania), Vice-Chairperson, Ad Hoc Committee on Countering Terrorism, Organization for Security and Cooperation in Europe (OSCE) Parliamentary Assembly

Mr. Sadikh Niass, Secretary-General, RADDHO (*Rencontre Africaine pour la Défense des Droits de l'Homme*), Senegal

Mr. Valerio de Divitiis, International Institute for Justice and the Rule of Law, Malta (*recipient of a European Commission grant on the role of Parliamentarians on human rights in counter-terrorism*)

Plenary discussion

Rapporteur: Dr. André Gagné, Associate Professor, Theological Studies, Concordia University, Digital Fellow, Montreal Institute for Genocide and Human Rights Studies

10:45–11:00 Coffee Break

11:00–13:00

5. Role of Parliamentarians in Defending Civic Participation to Counter the Rise of Violent Extremism and Prevent Mass Atrocities

(Consideration of the issue of the shrinking space for civil society with particular reference to growing restrictions on foreign funding of human rights activism, freedom of expression and assembly)

Good practices of States working with civil society organizations on preventing violent extremism and mass atrocities

Importance of opposition parties and civil society participation to maintaining a healthy democracy

Co-Chairs: Ms. Margareta Cederfelt, MP (Sweden), Vice President, OSCE Parliamentary Assembly; Chairperson, PGA International Council

Panel: Mr. Adrian Arena, Director, International Human Rights Programme, the Oak Foundation

Mr. Leonard Ramatlakane, MP (South Africa), PGA Member

Mr. Ahmed Mahloof, MP (The Maldives), PGA Member; Spokesperson of the opposition

Plenary discussion

13:00–14:15 *Lunch Break*

14:15–15:45 **6. Exchanging Best Practices and Policies to Protect the Rights of Minorities and Vulnerable Groups, Including Women, Children and LGBTI Persons**

- *Ending forced marriage and enslavement of women and children: a crime against humanity to be halted and prevented through judicial and non-judicial means, including rehabilitation of enslaved and indoctrinated children, as well as support for law enforcement operations to liberate slaves*
- *International law and constitutional guarantees for human rights protection and promotion, including equality and non-discrimination based on sexual orientation and gender identity, their effective implementation and relevant educational campaigns*
- *Role of the security sector in protecting the rights of minorities and preventing atrocities*

Chair: **Ms. Lia Quartapelle MP** (Italy), Chairperson, PGA National Group

Panel: **Dr. Fadi Saleh** (Syria), civil society expert on LGBT issues in the MENA region; University of Göttingen, Germany

Dip. Ronny Monge Salas (Costa Rica), Secretary, Special Committee on Security and Narcotics, Vice-Chair, Commission on Full Legislative Powers; *Co-Convenor, PGA Gender, Equality & Population Programme*

Ms. Petra Bayr, MP (Austria), Chairperson, International Development Committee; *Board Member and Treasurer, PGA*

Dip. Karina Sosa, MP (El Salvador), Chair of the Foreign Affairs Committee; *Board Member, PGA*

Prof. Marina Calloni, Dept. of Sociology and Social Research, Università degli Studi Bicocca - Milano (*reporting on the projects managed by Università Bicocca for Yazidi women and girls in Northern Iraq and in Milan*)

Plenary discussion

15:45–17:30 **7. Taking Action to Address Violent Extremism and Mass Atrocities: the Role of Parliamentarians**

(Dialogue and conflict prevention; strengthening good governance, human rights and the rule of law; engaging communities; empowering youth; gender equality and empowering women; education; rehabilitation and reinsertion in society of enslaved children; communications, the internet and social media)

Chair: **Mr. Keith Porter**, President and CEO, The Stanley Foundation

Panel: **Mr. Ivan Simonovic**, Assistant-Secretary-General of the UN; Special Advisor to the UN Secretary-General on the Responsibility to Protect; former Minister of Justice of Croatia

Mons. Mario Delpini, Archbishop of the Metropolitan City of Milan

Dr. Kate Ferguson, Director of Research and Policy, Prevention Approaches (London); Research Associate, Partnership for Conflict, Crime and Security Research, University of East Anglia

Mr. Ali Ehsassi, MP (Canada), Chair, All Party Parliamentary Group for the Prevention of Genocide and Mass Atrocity Crimes, Parliament of Canada, *Member of PGA*

Dep. Aissata Touré Diallo (Mali), Chairwoman of the Foreign Affairs Committee, President of the Network of Malian Women Parliamentarians, *Member of PGA*

Hon. Kula Segaran, MP (Malaysia), Vice-Chair of the Opposition; *Deputy-Convenor of PGA's Int. Law and Human Rights Programme; Secretary, PGA Malaysia National Group*

Rapporteur: **Dr. David Donat Cattin**, Secretary-General, PGA; Adjunct Professor of International Law, Center for Global Affairs, NYU (*summarizes the points suggested by the Working Group for the Milan Plan of Action*)

Plenary discussion concerning the action-oriented outcome document of the Forum, the Milan Plan of Action on the Prevention of Violent Extremism and Mass Atrocity Crimes and, as appropriate, its adoption

Closing Address: **Dip. Margarita Stolbizer** (Argentina), President of PGA

Rapporteur: **Mr. Kyle Matthews**, Executive Director, Montreal Institute for Genocide and Human Rights Studies